CARNEGIE ENDOWMENT

FOR INTERNATIONAL PEACE

CARNEGIE at 100 A New Vision for the Global Century

The Honorable Hillary Rodham Clinton Secretary of State U.S. Department of State 2201 C Street NW Washington, D.C. 20520

May 11, 2010

Dear Madame Secretary,

Democracy in Egypt has suffered another blow. This week, the Egyptian government extended its state of emergency for an additional two years despite President Mubarak's promises since 2005 to end it and replace it with a more limited anti-terror law. In light of this disturbing development, we write to you again to urge you strongly to take an interest in promoting democratic reform in Egypt.

In renewing the state of emergency, the Egyptian government has attempted to appease critics with slight changes to the emergency law text; however, these will not alter the fundamentally repressive atmosphere the state of emergency creates. Citizens still do not, for example, enjoy the freedom of assembly. The Egyptian government also has claimed that the emergency law will only apply to cases of terrorism or narcotics, but it has made such promises in the past and not abided by them.

Since 1981, the Government of Egypt has maintained the state of emergency continuously, ostensibly to fight terrorism and protect its citizens and national security. In practice, however, the emergency law has done precisely the opposite. It has encouraged human rights abuses, stifled the public voice, and fortified Egypt's trend toward authoritarianism. Under the state of emergency, Egyptian citizens face arrest if they participate in political rallies or peaceful demonstrations, trial in military tribunals for political offenses, and prolonged administrative detention without charge. These measures are clearly incompatible with free elections and democratization, which President Mubarak promised twice since his recent return from surgery in Germany.

With elections scheduled for the parliament this year and the presidency in 2011, Egypt has a rare opportunity to reposition itself on the path toward healthy democratic reform. And neither must it start from scratch; while some changes must be constitutional and legal, others are merely administrative. It would require no changes in law, for example, to allow free campaigning and international and domestic election monitoring in this year's parliamentary elections, to keep security forces away from polling places, or to refrain from violence against activists and protestors.

In our last letter to you, dated April 7, 2010, we outlined the importance of democracy in Egypt to the region, the United States, and the world in general, and we recommended a set of action items. In light of the renewal of the state of emergency, we are more convinced than ever of the importance of U.S. engagement. We urge you to persuade President Mubarak to lift the state of emergency now, as the critical elections period begins, and to release detainees held under the emergency law for clearly political offenses, while bringing all cases within a legitimate legal framework.

Madame Secretary, this is a bipartisan issue, and we strongly encourage you to act quickly and effectively. The renewal of the state of emergency heightens our concern that the administration's practice of quiet diplomacy is not bearing fruit. As a major aid contributor to and strategic partner of Egypt, the United States is uniquely positioned to engage the Egyptian government and civil society and encourage them along a path toward reform. The time to use that leverage is now.

If you would like to respond to this letter, please direct correspondence to:

Robert Kagan Carnegie Endowment for International Peace 1779 Massachusetts Ave, NW Washington, D.C. 20036

Email: RKagan@ceip.org Phone: 202-939-2261 (assistant)

In the interest of promoting a broader discussion of these issues, we will be posting this letter on our website.

Sincerely,

The Working Group on Egypt

Elliott Abrams

Council on Foreign Relations

Thomas Carothers

Carnegie Endowment for

International Peace

Brian Katulis

Center for American

Progress

Tom Malinowski

Human Rights Watch

Michele Dunne

Carnegie Endowment for

International Peace

Robert Kagan

Carnegie Endowment for

International Peace

Scott Carpenter

Washington Institute for

Near East Policy

Ellen Bork

Foreign Policy Initiative

Daniel Calingaert Freedom House