Turkey's Threat to Israel's New Gas Riches

by Simon Henderson (/experts/simon-henderson)

Sep 13, 2011

ABOUT THE AUTHORS

Simon Henderson (/experts/simon-henderson)

Simon Henderson is the Baker fellow and director of the Bernstein Program on Gulf and Energy Policy at The Washington Institute, specializing in energy matters and the conservative Arab states of the Persian Gulf.

Brief Analysis

Ankara's warning that Turkey will stop Israel from unilaterally exploiting gas resources in the eastern Mediterranean poses a direct challenge to U.S. policy.

On September 8, Turkish prime minister Recep Tayyip Erdogan told Aljazeera that his government had taken steps to prevent Israel from unilaterally exploiting natural resources in the Mediterranean Sea. "Israel has begun to declare that it has the right to act in exclusive economic areas in the Mediterranean," he stated, apparently citing Israeli plans to tap newly discovered offshore gas reserves. Israel "will not be the owner of this right," he warned.

In other remarks, Erdogan declared that the Turkish navy would protect future aid ships bound for Gaza in order to prevent a repetition of the 2010 flotilla incident, in which Israeli commandos killed nine activists attempting to break the blockade. These comments came just days after the release of a UN report condemning the deaths but justifying Israel's blockade -- a judgment that prompted Ankara to drastically reduce diplomatic relations between the two countries and freeze their substantial military cooperation and trade.

By September 9, both governments seemed to be stepping back from a confrontation over any future humanitarian convoy. One Turkish official reportedly said that Erdogan had been "misquoted" and taken "out of context," while Israeli prime minister Binyamin Netanyahu's office countered a media report attributed to the office of Foreign Minister Avigdor Liberman about potentially supporting the terrorist Kurdistan Workers Party (PKK) in its conflict with Turkey. Even so, the potentially more problematic issue of offshore natural gas rights looms large.

The UN Convention on the Law of the Sea gives each country the right to exploit resources in an "exclusive economic zone" up to 200 nautical miles from its coastline, but maritime border agreements with neighboring states (including offshore neighbors located less than 400 nautical miles away) still need to be negotiated. In the eastern Mediterranean, this issue came to the forefront after Israel discovered substantial offshore gas reserves estimated to exceed current consumption levels several times over. Such large-scale findings offer the probability of substantial...
energy independence and likely surpluses for export.

Neighboring Egypt is already a key player in the international natural gas market, while Lebanon and Cyprus are considered geologically likely to have significant offshore reserves of their own. The first exploratory drilling off Cyprus is set to begin next month -- a development that could result in even more threatening rhetoric from Ankara.

**Role of the Cyprus Dispute**

Although Erdogan's September 8 comments conflated the gas and Gaza blockade issues, the real key to understanding Turkey's current squabbles with Israel is the unresolved dispute over Cyprus. In the 1960s and 1970s, tensions between the island's Greek-speaking and Turkish-speaking communities -- backed, respectively, by Athens and Ankara -- often seemed a greater danger to regional peace than differences between Israelis and Palestinians. Since 1974, when Turkey sent troops to the island to support the Turkish Cypriot community and block any union between the majority Greek Cypriots and Greece, the island has been divided, with UN forces interposed between the two sides.

Frequent attempts at reconciliation have failed. With Ankara's backing, Turkish Cypriots have established the notionally independent Turkish Republic of Northern Cyprus, which is bolstered by the presence of more than 30,000 Turkish soldiers. Yet no country other than Turkey has recognized the TRNC -- a fact that continues to infuriate Ankara. Meanwhile, the Greek-majority Republic of Cyprus has become a member of the European Union and is considered to represent the entire island.

The recent discoveries of natural gas under the eastern Mediterranean seabed have seemingly prompted Ankara to renew its diplomatic campaign on behalf of Turkish Cypriots. Erdogan reportedly stated last week: "Turkey, as a guarantor of the Turkish Republic of Northern Cyprus, has taken steps in the area [of the offshore resources], and it will decisively pursue its right to monitor international waters in the east Mediterranean." Such a policy could put Turkey at odds with all the littoral governments of the area, from the Republic of Cyprus to Israel, Lebanon, Egypt, and Syria:

- **Cyprus.** Ankara is annoyed that the Republic of Cyprus signed a maritime border agreement with Lebanon and another with Israel. In 2008, the Turkish navy reportedly came dangerously close to ships carrying out seismic surveys in Cypriot waters, alarming Washington. On September 8, the Greek Cypriot government issued a statement protesting Ankara's claim that the island's plans to explore and exploit offshore reserves are not in line with international law and do not facilitate resolution of the Cyprus problem. "The Cyprus problem cannot be solved with threats," the spokesman noted.

Ankara's anger with Cyprus will likely grow after July 2012, when the island holds the EU presidency for six months. Although Turkey has already cooled its enthusiasm for joining the union, it may well become irritated by the prestige and enhanced diplomatic influence that EU leadership will confer upon Cyprus. Indeed, Ankara has said it will freeze ties with the union during this period.

- **Israel.** The discovery of the huge Leviathan gas field in 2010, close to the Israel-Cyprus maritime border, has generated optimism that similar abundance might be found in nearby Block 12, which lies in Cypriot waters. One way of exploiting such reserves would be to establish an export-oriented liquefied natural gas facility on Cyprus, to be operated jointly with Israel. Yet Turkey has already condemned the idea.

- **Lebanon.** The Lebanese parliament has yet to ratify the signed maritime border agreement with Cyprus, in part because Beirut disagrees with the Cyprus-Israel accord and the Israel-Lebanon maritime border it implies. Iran and its Hizballah surrogate have accused Israel of seizing Lebanese offshore gas fields, even though none of the
Israeli discoveries made thus far are anywhere near the disputed line. Ankara, already sympathetic to Hizballah, may be tempted to take sides in this dispute despite concern about Lebanon exploiting its own offshore resources.

- **Egypt.** Cairo already has a maritime border accord with Cyprus, signed in 2003 and ratified in 2004, as well as a framework agreement for resolving ownership of resources that cross the median line. Ankara’s desire for good relations with Egypt probably trumps any concern it might have about this accord, and Erdogan gave no sign of raising the issue during his trip to Cairo yesterday.

- **Syria.** As an oil and gas producer, Syria is expected to look offshore for reserves at some point in the future. In addition to a maritime agreement with Cyprus, Damascus will also need to draw an offshore line with Turkey. This will be problematic because of the Turkish province of Hatay, a finger of coastal territory that Damascus has regarded as Syrian land in the past. Although President Bashar al-Assad declared the issue resolved during a 2004 visit to Turkey, no details were given, and Syrian television continues to give the weather forecast for the area as if it is a part of Syria.

### U.S. Policy

Washington has a strong interest in eastern Mediterranean countries finding and exploiting offshore reserves. For example, Houston-based Noble Energy is leading the drilling in both Israeli and Cypriot waters. U.S. policy would also be well served by peaceful resolution of the Cyprus dispute, which is fast becoming yet another hindrance to Turkey’s EU aspirations.

Accordingly, U.S. officials must emphasize to Ankara that its recent rhetoric is incompatible with being recognized as an important diplomatic partner of the United States and Europe. Erdogan’s latest comments came shortly after Turkey accepted Washington’s request to host a radar station intended to warn of potential Iranian missile launches against Europe and, in the future, the United States. Ankara cannot be permitted to enjoy the benefits of a strong relationship with Washington while undermining U.S. objectives in the eastern Mediterranean.

*Simon Henderson is the Baker fellow and director of the Gulf and Energy Policy Program at The Washington Institute.*

### Recommended

**The Ukraine Crisis Isn’t Over: Russia Has Lied About Troop Withdrawals Before**

Feb 16, 2022

Anna Borshevskaya

(//policy-analysis/ukraine-crisis-isnt-over-russia-has-lied-about-troop-withdrawals)
ARTICLES & TESTIMONY

As China Thrives in the Post-9/11 Middle East, the US Must Counter
Feb 16, 2022
Jay Solomon
(/policy-analysis/china-thrives-post-911-middle-east-us-must-counter)

BRIEF ANALYSIS

Unpacking the UAE F-35 Negotiations
Feb 15, 2022
Grant Rumley
(/policy-analysis/unpacking-uae-f-35-negotiations)

TOPICS

Gulf & Energy Policy (/policy-analysis/gulf-energy-policy)
U.S. Policy (/policy-analysis/us-policy)

REGIONS & COUNTRIES

Israel (/policy-analysis/israel)
Turkey (/policy-analysis/turkey)